

# Determination of NEPA Adequacy (DNA)

U.S. Department of the Interior  
Bureau of Land Management  
San Luis Valley Field Office  
1313 East Highway 160  
Monte Vista, CO 81144

OFFICE: San Luis Valley Field Office

PROJECT NUMBER: DOI-BLM-CO-F03-2015-0005-DN

CASEFILE:

<u>Authorization #</u>	<u>Permittee</u>
055018	Lee, Charles, and Jim Bagwell c/o Jim Bagwell

PROPOSED ACTION TITLE/TYPE: Range – Term Grazing Permit Renewal for the following allotments:

Twin Lakes	#04237
Twin Lakes Ind. #1	#04238
Twin Lakes Ind. #2	#04242

LOCATION/LEGAL DESCRIPTION: BLM lands in the New Mexico Principal Meridian, Conejos Counties, Colorado

Twin Lakes	T. 32N, R10E.Sec. 1- 5, 8 – 15, 22-27
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Twin Lakes Ind. #1	T32N, R11E, Secs. 7 & 8,
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Twin Lakes Ind. #2	T. 32N, R10E; Sec. 3, 4, 9, 10, 11, & 15
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## **A. Description of the Proposed Action and any applicable mitigation measures**

The proposed action is to renew the authorization (permit) to graze livestock on public lands under a five (5) year base property lease agreement (Feb. 1, 2015 to January 31, 2020) with the San Luis Valley Irrigation Well Owners. Grazing use on the allotments will remain as currently scheduled. There will not be changes in livestock numbers, authorized grazing dates and times, authorized levels of use, or terms and conditions.

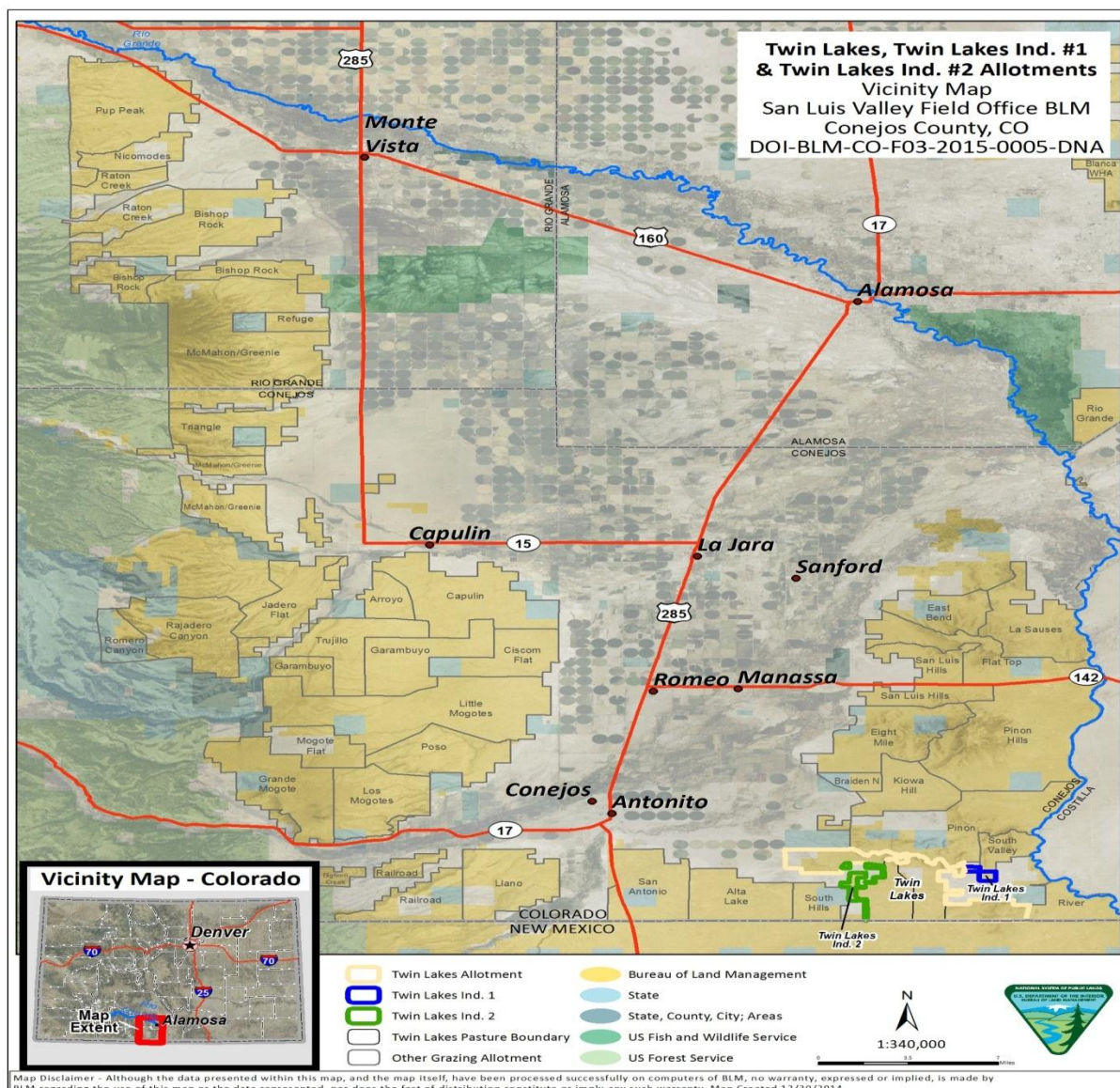
As per CFR 4130.3-3 the authorized officer may modify the grazing schedule, terms and conditions of the permits at any time during the term when the active use or related management practices are not meeting the land use plan, allotment management plan, activity plan, or management objectives.

The allotments are currently scheduled as follows:

<u>Allotment</u>	<u>Number</u>	<u>Kind</u>	<u>Grazing Period</u> <u>Begin</u> <u>End</u>	<u>% Public</u> <u>Land</u>	<u>Type</u> <u>Use</u>	<u>AUMs</u>
Twin Lakes	140	Cattle	05/15 - 06/09	92	Adaptive	110
Twin Lakes	237	Cattle	12/29 - 02/28	92	Improve	441
Twin Lakes Ind. #1	1	Cattle	03/01 - 2/28	100	Custodial	12
Twin Lakes Ind. #2	3	Cattle	03/01 - 2/28	100	Custodial	36

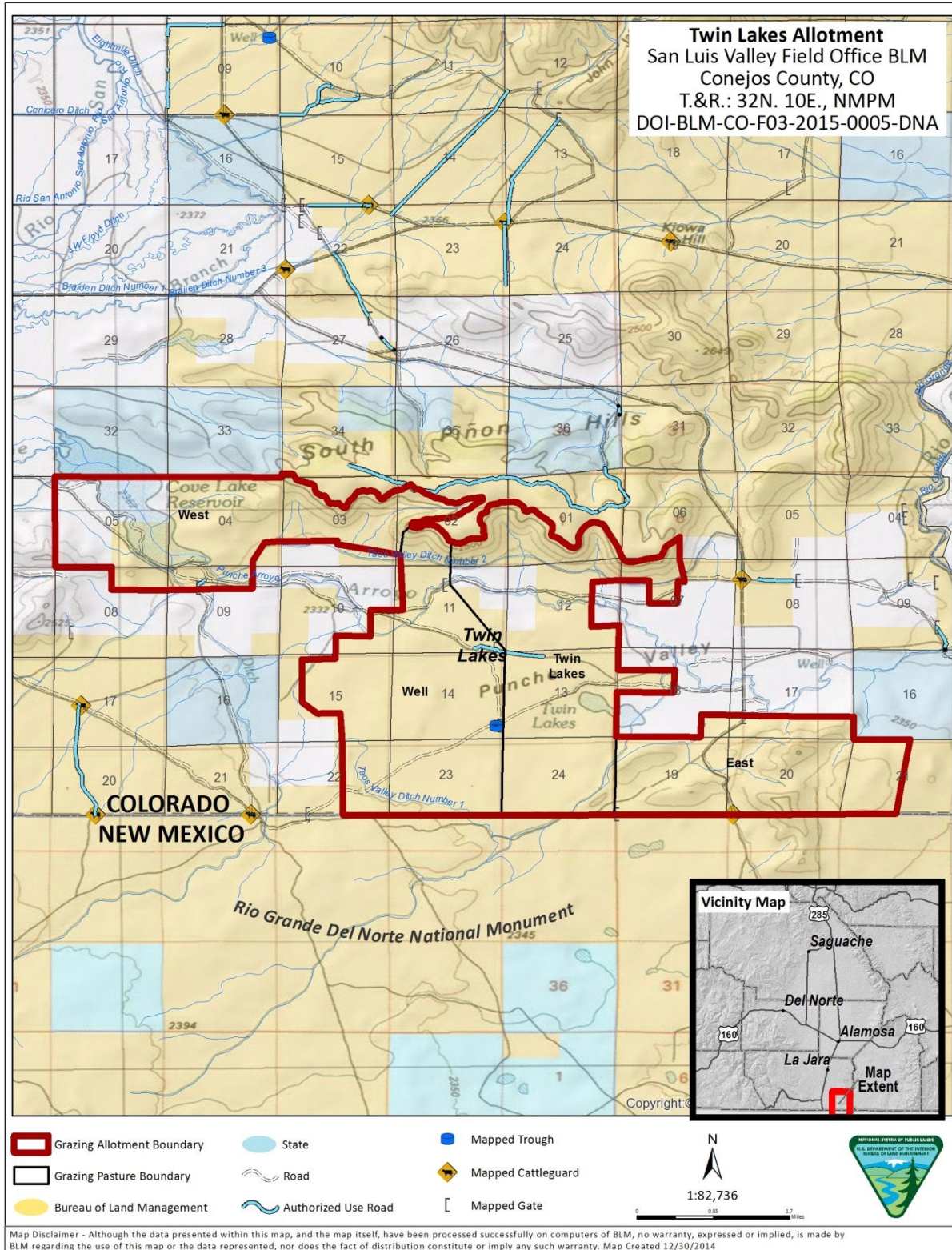
The Terms & Conditions associated with each allotment are too lengthy to list in this document. They can be reviewed in the previous permit renewal EA's referenced in the list of associated NEPA documents.

### Vicinity map of the allotments:



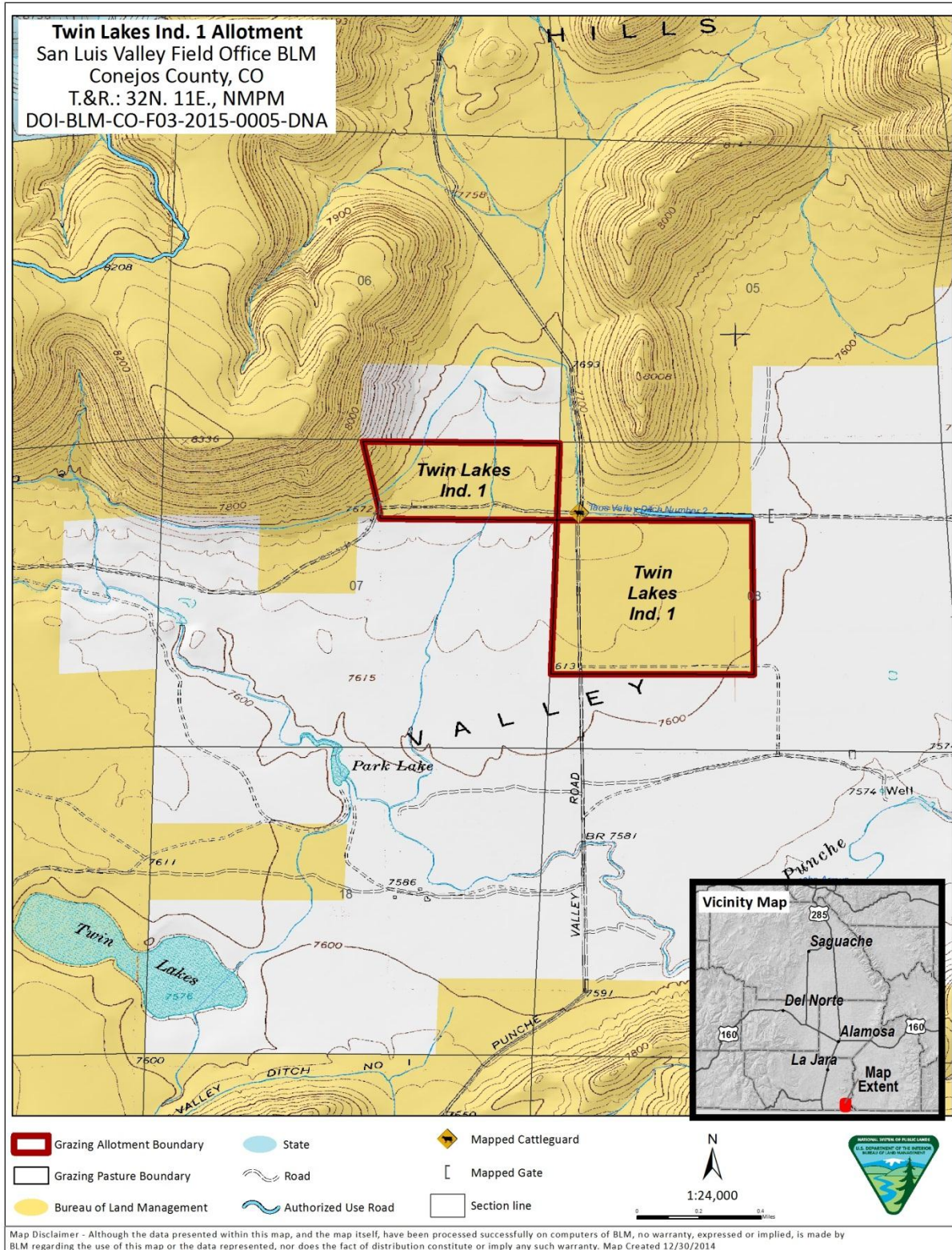


## Twin Lakes allotment:



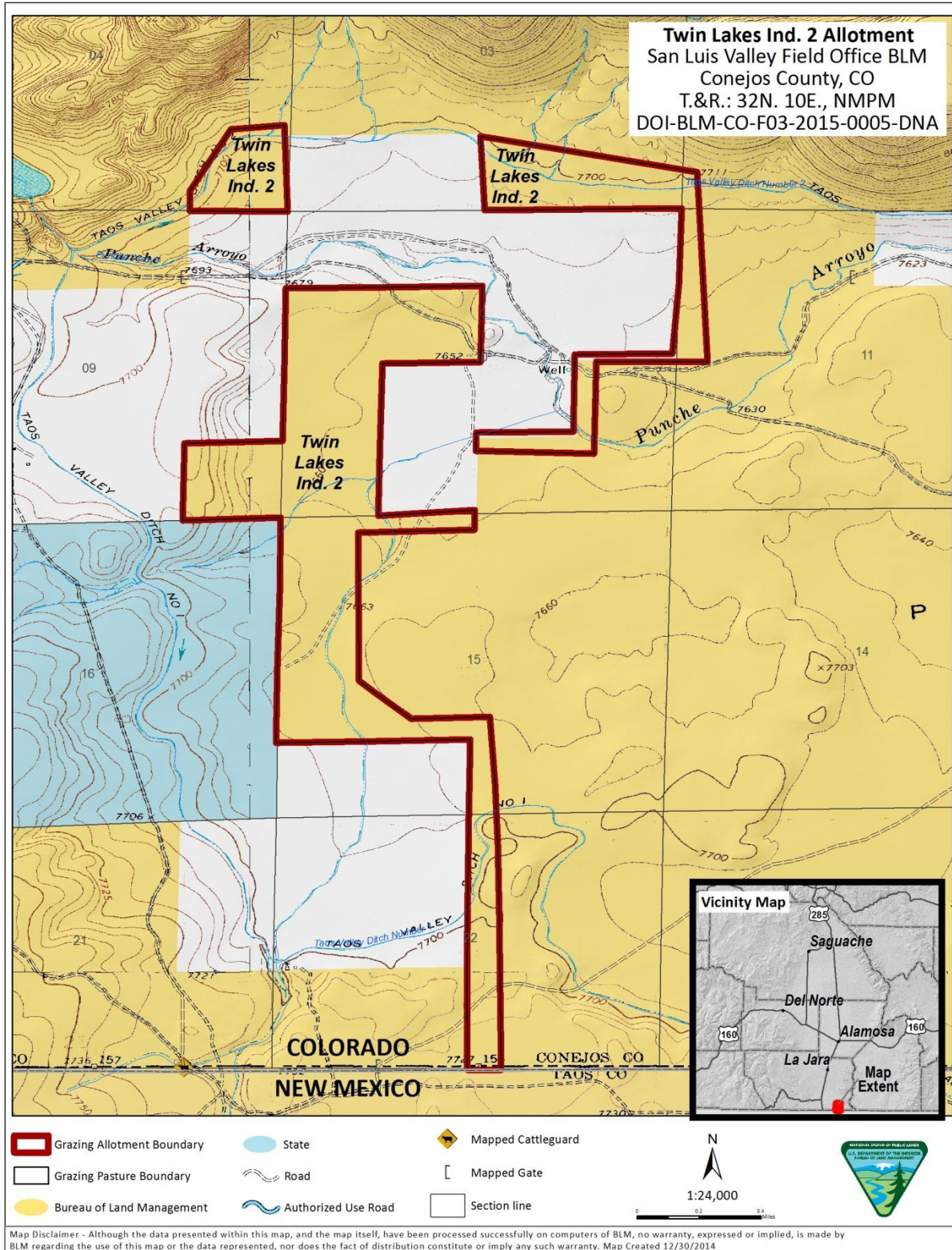


## Twin Lakes #1:





## Twin Lakes Individual #2:



## B. Land Use Plan (LUP) Conformance

LUP Name SLA Resource Management Plan	Date Approved 12/18/1991
Other Document	Date Approved
Other Document	Date Approved

The proposed action is in conformance with the applicable LUP because it is specifically provided for in the following LUP decisions:

1-6: Continue the 50 fully implemented AMP's, if necessary to meet present and future objectives, and continue to review and implement the 36 allotment management plans not implemented.

1-7: Provide 40% of increased forage production to livestock grazing and 60%, if needed, to non-livestock uses and needs.

1-8: Monitor all grazing areas and take appropriate methods to accomplish enhanced riparian values, enhance effected habitat where special status plants & animals are present.

1-9: Allow livestock grazing year round based on planning objectives, where no conflict occurs with wildlife or mitigated. Early spring use (3/1 – 4/30) could be allowed for special management prescriptions.

1-6 (Land Use Allocation): Continue authorizing 32,400 AUMs annually for livestock grazing on existing grazing allotments.

## C. Identify applicable National Environmental Policy Act (NEPA) documents and other related documents that cover the proposed action.

List by name and date all applicable NEPA documents that cover the proposed action.

Twin Lakes, Twin Lakes Individual #1 and #2

CO-210-2002-0002-EA

List by name and date other documentation relevant to the proposed action (e.g., biological assessment, biological opinion, watershed assessment, allotment evaluation, and monitoring report).

## D. NEPA Adequacy Criteria

**1. Is the new proposed action a feature of, or essentially similar to, an alternative analyzed in the existing NEPA document(s)? Is the project within the same analysis area, or if the project location is different, are the geographic and resource conditions sufficiently similar to those analyzed in the existing NEPA document(s)? If there are differences, can you explain why they are not substantial?**

Yes. The previous EA's analyzed grazing use and permit renewal for the same allotments. The Proposed Action is substantially the same action and at the same sites specifically analyzed in the existing NEPA documents(s). Grazing use on the allotment will remain as previously scheduled. There will be no changes in livestock numbers, authorized grazing dates, times, authorized levels of use or terms and conditions.

**2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with**

**respect to the new proposed action, given current environmental concerns, interests, and resource values?**

Yes. The RMP and EA's considered a range of alternatives. The RMP consisted of the existing management alternative, the natural resource enhancement alternative, and the preferred alternative. The existing EAs continue to be appropriate for permit renewal for current conditions. The EAs included a proposed action alternative where spring grazing was analyzed, a no action alternative that maintains current terms and conditions, a conversion of livestock that would have convert from cattle to sheep grazing, and a no grazing alternative that was considered but eliminated. No new environmental conditions or changes in resource values have arisen that would invalidate those alternatives analyzed.

**3. Is the existing analysis valid in light of any new information or circumstances (such as, rangeland health standard assessment, recent endangered species listings, updated lists of BLM-sensitive species)? Can you reasonably conclude that new information and new circumstances would not substantially change the analysis of the new proposed action?**

The information and circumstances surrounding the grazing permit in this renewal are unchanged from the previous analysis. No new evidence or circumstances have arisen that would change the analysis.

**4. Are the direct, indirect, and cumulative effects that would result from implementation of the new proposed action similar (both quantitatively and qualitatively) to those analyzed in the existing NEPA document?**

Yes. There are no negative direct or indirect impacts associated with the proposed action. The impacts analyzed in the permit renewal EA's remain unchanged.

**5. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?**

Yes. Public scoping was conducted for the previous NEPA analysis. No new issues were brought forward as a result of this scoping.

**E. Persons/Agencies /BLM Staff Consulted**

<b>INTERDISCIPLINARY TEAM REVIEW</b>			
<b>NAME</b>	<b>TITLE</b>	<b>AREA OF RESPONSIBILITY</b>	<b>Initials/date</b>
Joel Humphries	Wildlife Biologist	Terrestrial Wildlife, T&E, Migratory Birds, Fisheries	JTH 6/12/15
Melissa Shawcroft	Range Management Spec.	Range, Vegetation	MJS 6/8/2015
Eduardo Duran	NRS	Riparian, T&E species, Farmland, Invasive Plants	END 6/11/2015
Rebecca Morris	Physical Scientist	Minerals, Paleontology, Waste Hazardous or Solid	RSM 6/11/2015
Negussie Tedela	Hydrologist	Hydrology, Water Quality/Rights, Soils, Air Quality	NHT 06/10/2015
Sean Noonan	Outdoor Recreation Planner	Recreation, Wilderness, LWCs, Visual, ACEC, W&S Rivers,	STN 6/15/2015
Martin Weimer	NEPA Coordinator	Environmental Justice, Noise, SocioEconomics	mw, 6/16/15

Brian Fredericks	Archaeologist	Cultural, Native American	BAF 6/8/2015
Leon Montoya	Realty Specialist	Realty	LM 6/8/2015

Other Agency Represented:

**REMARKS:**

Cultural Resources: Pursuant to BLM Instruction Memorandum Number CO-2002-029, SLVFO cultural resources staff conducted a literature review of previous inventories conducted and sites recorded on the public land within the allotment area. Although archaeological sites and surveys are present within the Twin Lakes, Twin Lakes Individual #1, and Twin Lakes Individual #2 allotments, there will be no new affects to these cultural resources. It is the intention of the SLVFO BLM to conduct cultural resource inventories over the term of the renewal to identify high impact livestock concentration areas and record historic properties located. If the inventories suggest that historic properties are present and may be impacted by range activities, cultural resource staff will work with range managers, in consultation with the SHPO and other interested parties, to identify applicable mitigation strategies.

Native American Religious Concerns: Native American Tribal consultation has been completed for these allotments. There is no known evidence that suggests the project area holds special significance for Native Americans. Therefore, it is unlikely that any traditional cultural properties or other sites of concern to the tribes will be affected by grazing.

Paleontology: No Paleontological concerns

Threatened and Endangered Species: This DNA was prepared in accordance with the Endangered Species Act of 1973, as amended. Section 7 consultation with the U.S. Fish and Wildlife Service (USFWS), in accordance with the Endangered Species Act, was not required. The Proposed Action would have no effect on any threatened, endangered, proposed, or candidate species that is listed under the Endangered Species Act.

Wildlife: The Proposed Action would not have any new effects on wildlife or fisheries that were not previously analyzed. The Proposed Action complies with the Migratory Bird Treaty Act of 1918.

Rangeland Health Evaluations: A rangeland health evaluation was conducted on 6/5/2015 with a review of all past monitoring data such as vegetative trend studies, utilization studies, nonuse, and actual use and it was found that the allotments mentioned in this DNA are meeting rangeland health standards.

MITIGATION: None

**CONCLUSION**



## DOI-BLM-CO-200-2013-0008 DN

Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the NEPA documentation fully covers the proposed action and constitutes BLM's compliance with the requirements of the NEPA.

SIGNATURE OF PROJECT LEAD: Melissa Shawcroft

SIGNATURE OF NEPA COORDINATOR: /s/ Martin Weimer

SIGNATURE OF THE RESPONSIBLE OFFICIAL:                      /s/ Andrew Archuleta  
Andrew Archuleta, Field Manager

DATE: 6/15/15

**Note:** The signed Conclusion on this Worksheet is part of an interim step in the BLM's internal decision process and does not constitute an appealable decision. However, the lease, permit, or other authorization based on this DNA is subject to protest or appeal under 43 CFR Part 4 and the program-specific regulations.